## LAND USE IN MICHIGAN KEY DEVELOPMENTS

A Presentation to the Macatawa Area Coordinating Council Monday, December 20<sup>th</sup> South Felt Mansion Laketown Township

#### STATE SENATOR PATTY BIRKHOLZ

- Chair of the Senate Natural Resources Committee
- Great Lakes Commission appointee by the Senate Majority Leader
- Member -- Land Use Leadership Council
- Founder of the Great Lakes Legislative Caucus

### LAND USE REFORM IS NOT A NEW TOPIC!

- Governor Milliken's strong emphasis on land use in the 1970's.
- Governor John Engler commissioned a study of the various environmental risks facing Michigan in 1992.
- House Republican Task Force on Land Use in 1994.
- Senate Republican Report on Land Use reforms in 1995.
- The Natural Resources Commission under the leadership of Marty Fluharty also studied and made broad recommendations.

# LAND USE REFORMS SPURRED BY BOTH ENVIRONMENT AND ECONOMY



Conclusion of these groups and individuals is that land use reforms are necessary to protect both the environment and a sustainable economy.

### COST TO THE ENVIRONMENT

- Governor Engler's Relative Risk Analysis Project; "one of the highest risks to Michigan's natural resources was the lack of a comprehensive land use strategy."
- "Absence of such a strategy threatens Michigan's unique and sensitive lands and impacts dependent habitat and water quality."

### COST TO THE ECONOMY

- This same Relative Risk Analysis demonstrated how sprawl contributes to a growing economic dilemma.
- The report placed a heavy emphasis on "the cost of duplicate and wasteful investment in such things as roads, sewers and schools."

#### CURRENT LAND USE TOOLS

A number of various land use statutes exist today (such as):

Wetland Protection Act
Sand Dune Protection Act
Natural Rivers Act
Soil Erosion Sedimentation Control Act

- But they only give us a patchwork approach to land use.
- Lacking is a coordinated strategy to map out a plan to conserve our natural resources!

#### COORDINATED PLANNING ACT

- Adopted principally to encourage, NOT REQUIRE, local units of government to work together to share information and do "solutionfinding".
- Common sense reform -- one of those where you just ask yourself "why aren't we doing this already?"
- Facilitates regional, resource-based approach to land use planning.

## LAND USE LEADERSHIP COUNCIL (LULC)



- In March of 2003, Governor, Senate Majority Leader, and Speaker of the House came together to create a broad-based council to provide direction for land use reforms.
- Significant because of the diverse nature of membership!

### SAMPLE MEMBERSHIP OF LULC

- William Milliken -- Former Governor (Co-Chair)
- Frank Kelley -- Former Attorney General (Co-Chair)
- Jim Barrett -- Michigan Chamber of Commerce
- Keith Charters -- Natural Resources Commission
- Robert Jones -- Michigan Homebuilders
- Hans Voss -- Michigan Land Use Institute
- Jim Brooks Alpha Genesis, LLC
- Chris MacInnes -- Crystal Mountain Resort
- Dan Kildee -- Genesee County Treasurer
- Dan Gilmartin -- Michigan Municipal League
- Gil White -- Michigan Association of Realtors
- State Legislators—bicameral and bipartisan:
- Senator Patricia Birkholz (Saugatuck Twp), Senator Liz Brater (Ann Arbor), Representative Ruth Johnson (Oakland County) and Representative Chris Kolb (Ann Arbor)
- Several Key State Department Directors

# MORE THAN 20 BILLS HAVE BEEN PASSED AS A RESULT OF THE LULC

- CMI/Brownfield development -- SB 805 (PA 252 of 2003) and HB 5270 (PA 253 of 2003).
   Establishing a Clean Michigan Initiative revolving loan program to accelerate the cleanup of abandoned brownfield sites.
- Forestry Initiative -- SB 1023,1024 HB 5554 -- (PA 123-125 of 2004) Implementing forest management changes to protect the environment and create new job opportunities in Michigan's timber industry.

### KEY LEGISLATION (CONTINUED)

- Land Bank Fast Track -- HB 4480-4484, 4488 -- (PA 258-263 of 2003) Aids urban redevelopment by establishing an authority to clear property titles and move tax reverted property to private ownership.
- Improved Zoning -- HB 5216-5220 (PA316-320 of 2003), HB 4284 (PA 226 of 2003) -- Quality of Life Zoning Violations legislation makes it easier for communities to cleanup blighted properties through administrative hearings rather than seeking a court order.
- House Bill 4284 -- PA 226 OF 2003 -- allows neighboring communities and municipalities to form joint planning commissions to better coordinate regional zoning efforts.

### KEY LEGISLATION (CONTINUED)

- Principal Shopping Districts -- HB 4263 provides cities with tools they need to make improvements to certain areas in order to improve local business retail climate -- PA 209 or 2003
- Planned Unit Development -- HB 4666-4668 -allows a municipality to approve a planned unit development with open space not connected to the development. PA 227-229 of 2003
- HB 5030 -- Pending in Senate Agriculture Committee. Lower property taxes on farmland to allow farming to become more profitable....making agriculture more profitable is the best way to preserve and protect farmland.

### Key Reforms Just Sent to the Governor

- HB 4787 and HB 4788--Reauthorization of Affordable Housing -- a proposal to create the Affordable Housing Fund.
- SB 1416 -- Streamline Plat Review Process under Land Division Act -- been working to shorten plate review and approval time, concurrence of approvals from appropriate departments.

### WHERE WE ARE HEADED -- MORE KEY REFORMS ON THE HORIZON!



### KEY NEW REFORMS

- New proposals coming—will convene a small bipartisan workgroup to lay out next tier of land use reforms, such as:
- HB 5660 Proposed legislation to require school districts to comply with local zoning requirements to encourage more coordinated development.
- SB 741 -- Critical Dunes
   Protection to require inclusion
   of all publicly owned critical
   dunes into the dune atlas.



### ANNEX 2001 -- MICHIGAN HAS MUCH AT RISK IN ENSURING INTEGRITY OF THE GREAT LAKES BASIN



#### **ANNEX 2001**

- Federal Law gives each Great Lakes Governor sole veto authority over Great Lakes diversions.
- But we also need to craft new protections to guard against lawsuits and "federalization" of our waters.
- Annex 2001 is a fluid, ongoing process we need to remain engaged!
- We have held hearings and have submitted testimony, but more needs to be done!

### MY GREAT LAKES "PLEDGE"

- No sacrificing state sovereignty over our lakes!
- No dilution in our diversion authority!
- Waters will be kept open and accessible to Michigan citizens!



## THE FUTURE OF LAND USE REFORMS



### MUCH DEPENDS UPON OUR CITIZENS!

- There is an inherent threat in forgotten promises
   -- must keep alive the momentum that has been generated.
- Can't neglect this important task -- without a continued focus, key reforms in law will not be as effective.
- Important drive will come from both environmental and business groups if we do our job right!

# MUST HAVE MECHANISMS TO CONTINUE THE WORK OF THE LULC

- Will convene a special workgroup with all appropriate interest groups to review LULC with an eye on where we have been and where we still need to go!
- This effort will not be wasted -- we will take action and will continue to focus on key reforms that protect our natural resources and our economy!

#### THANK-YOU!

Please feel free to contact me at 517-373-3447 or Pbirkholz@senate.michigan.gov

### Key Web sites for Further Information

- Michigan Government -- www.michigan.gov
- Land Use Leadership Council -- www.michiganlanduse.org
- Great Lakes Commission -- www.glc.org
- Annex 2001 <a href="http://www.cglg.org/1projects/water/Annex2001">http://www.cglg.org/1projects/water/Annex2001</a> <a href="Implementing.asp">Implementing.asp</a>
  - Great Lakes Conservation Task Force Report—available through Senator Birkholz' office.